Opportunities and challenges on climate
finance
[8 Md Golam Rabbani Published at $10: 37$ pm February 16th, 2018 FRNATIONAI CONFFRFNCFON Wegratefully acknowledge the support fiom PROKAS, British Council and UKA


Bangladesh Centre for Advanced Studies (BCAS), Centre for Climate Change Centre for Climate Change and Environmental Research (C3ER), BRAC University, and International Centre for Climate Change and Development (ICCCAD) at Independent University Bangladesh, with support from PROKAS, British Council, and UK Aid organized the International Conference on Climate Finance (ICCF) during January 27-28, 2018 at the Bangabandhu International Conference Center (BICC), Dhaka.
The main objective of the conference was to create opportunities for local and international participants to exchange and debate on the present and future scopes, opportunities, and challenges of climate finance.
he conference also offered engagement of multi-stakeholder representatives from all sectors including research, academia, government, private sector, civil society, media, and local communities o build strong connections through knowledge-sharing related to climate finance issues. Private sector can play vital role in not only mitigation but also in adaptation across the world

The ICCF 2018 accommodated about 200 national and international participants from Bangladesh, India, Nepal, Indonesia, Thailand, Vietnam, Ivory Coast, Liberia, Russia, Nigeria, Canada, Brazil, United Kingdom, Italy, and other countries.

## Inaugural session

Mr Anisul Islam Mahmud, MP, Honourable Minister, Ministry of Environment and Forests (MoEF), Government of the People's Republic of Bangladesh inaugurated the conference as the chief guest He described how the government is taking initiatives to address the effects of climate change in Bangladesh.
Mr Mohammad Muslim Chowdhury, Secretary in Charge of the Finance Division at the Ministry of Finance joined the conference as the special guest. He clearly mentioned the special allocation to address climate change since 2010. He also emphasizes on the integration of climate change in budget system.
Dr Saleemul Huq, Director of ICCCAD, Dr Paul Desanker of UNFCCC, and Mr Golam Rabbani of BCAS spoke in the inaugural session. Dr Atiq Rahman, Executive Director of BCAS chaired the session. The inaugural speakers referred the Bangladesh Climate Change Trust Fund (BCCTF) and Bangladesh Climate Change Resilience Fund (BCCRF) initiative to address climate change within the country. Bangladesh was one of the first countries to try a "trust fund" approach and a number of countries have emulated this model later.
n his chair's speech, Dr Atiq said, "Bangladesh has prioritized adaptation, but mitigation and low carbon development is also very important to keep the planet green."

## Technical sessions and plenary discussions on climate finance

The technical sessions of the conference covered a wide range of themes such as climate finance governance, climate finance gaps and challenges, financing private sector to address climate change comparative analysis of climate finance in Bangladesh with other developing countries, allocation of limate funds to mitigation and adaptation activities, gender and youth focused climate finance nnovative climate financing mechanism, and mobilizing climate finance,
A total of 24 technical presentations were held under eight thematic areas to provide ideas, debate, and discuss the climate finance issues.
Mr Abul Maal Abdul Muhith, MP, Honourable Finance Minister of Ministry of Finance (MOF), spoke as the chief guest in the concluding session of the ICCF. He emphasized on the steps taken from his ministry to address climate change in Bangladesh.
He acknowledged the funding necessary to address loss and damages of the poor people during climatic disasters. He also underscored the importance of involving local communities as well as ocal government institutions in implementation of adaptation and mitigation projects.
Dr Kamal Uddin Ahmed, of the Planning Commission and Ms Nihad Kabir, President of MCCI attended the ICCF as special guests
Dr Saleemul Huq, Dr Ainun Nishat, Professor Emeritus at BRAC University, Mr Joel Harding of UK Aid Dr Shahnaz Karim of British Council, and Dr Monirul Q Mirza from University of Toronto also spoke in the concluding session. Dr Atiq Rahman, Executive Director, BCAS chaired the concluding session.
Key points related to climate finance discussed in ICCF 2018 are:

1. Improvement of climate finance governance: Based on the positive learning experiences, eg BCCTF, BCCRF, and the Indonesian Funding Initiative, the countries need to improve its governance mechanism to have access and effectively use of climate funds
Development of budgeting and performance management was also identified as a crucial element of climate finance governance. Participation of multi-stakeholders and maintaining of transparency an accountability need to be ensured. Strengthen the local government's capacity to host an effective channel to design and implement pro-poor climate finance regime
2. Addressing climate finance-gaps and challenges: Institutional capacity, current finance
governance mechanism, accessing climate finance, and tracking of climate finance was identified as major challenges in the climate finance discourse. Local level climate finance framework and publicprivate partnership can be strengthened to overcome challenges and building long-term resilience 3. Enabling environment for financing private sector to address climate change: It was well
acknowledged that the private sectors are not adequately involved in the climate change decisionmaking process or implementation of government policy and strategies in many countries, including Bangladesh.
However, private sector can play vital role in not only mitigation but also in adaptation across the world. It is extremely important to share climate change knowledge, strategies, and technologies with the private sector for playing effective role
If necessary, the government may introduce financial incentives and regulatory risk reduction frameworks to encourage the private sector to address climate change. Private-public partnership has been encouraged for technology development and technology transfer
3. Effective allocation of climate finance: The countries, government, institutions need to prioritize vulnerable sectors for climate finance allocation. It is necessary that all governments encourage transition from traditional options to "innovations" and inter-disciplinary aspects for allocation on adaptation and mitigation projects.

Financing to increase carbon sink to facilitate green development is also important. Huge resources need to be allocated to address "climate related poverty, and loss and damage."
5. Gender and youth focused finance: Climate finance could be a tool for women's empowerment and resilience. Gender and youth integrated climate finance mechanism would address long-term vision and sustainability of the investment.
6. Mobilization of climate finance: Institutional capacity to access and utilize the climate finance is extremely important. The countries and relevant authorities have to identify, discuss, and negotiate to have access to all public, private, multi-lateral, and bi-lateral funds. Playing active roles by relevant organizations is pre-condition for mobilizing climate finance.

ERD steering Bangladesh's journey to GCF: A


The term "NDA,", that stands for National Designated Authority, is not new in multilateral cooperation
mechanisms, especially for international climate finance sources. Clean Development Mechanism mechanisms, especialy for international climate inance sources. Clean Development Mechanism
(CDM) of dapatation Fund, of each of its member countries. has a Designated National Authority
(DNA), which is the organization granted the responsibibity by a country to authorize and approve participation in CDM projects.
The Adaptation Fund as a who The Adaptation Fund as a whole, at the country level, uses a DA (Designated Authority) who is a
government official and acts as the point of contact. On behalf of the national government, the DA
endorses the accel endorses the accreditiation applications of national or regional Implementing Entitites before they are
sent to the fund's secretariat for assessment and/or proposals by national, regional or multilateral sent to the fund's secretariat for assesssment and/or proposals by national, regional, or multiliat
Implementing Entitites for adaptation rojects and programs in the AD's country.
Green Climate Fund (GCF) has actuall replicated this model with some modifit Greementimate fund (GCF) has actually replicated this model with some modificications, like
incorporating the international entitites and not limitinn the entities' umper as was done for
Adaptation Fund. GCF also has created an opportunity for the NDAs to directly access to their Adaptation Fund. GCF also has created an opportunity for the NDAs to directly access to their
resources in the form of "preparedness and readiness supports." According to GCF's financiolal architecture, for accesssing the eresources from GCF, the GCF board has
made a requirement for the recipient countries to appoint NDAs. made a requirement for the recipient countries to appoint NDAs.
NDAs are chosen by governments to act as the core interface between countries and the GCF. They
are to provide broad strategic oversight of GCF's activitites in a country and to serve as the point of communication with the fund
Funding proposals will have to be submitted through these NDAs, ensuring that investments are
aligned with local needs, national prioritis, and climate change planning.
ERD's activities as Bangladesh's NDA to GCF
Since its establishment as NDA, ERD has been very active in building the road to GCF. It has taken quite a number of activities which include

| Launching an inclusive consultation process with all the stakeholders, including govern ment agencies, private sector, civil society organizations, and development partners | financial fund, and made it possible to have direct access to an Back to back, PKSF also got its accreditation in early October, 2017 and thus, Bangladesh be- | climate change induced salinity of Women and children Aftairs now under the active consideration of the GCF Boarc |
| :---: | :---: | :---: |
| - Undertaking organization's self and expert's sasessments to fo find out the potential of public sector entities to become NIEs of GCF | came the second country in Asia to have two NIEs after India <br> - Organizing a workshop to orient private sector entities about the | ment and subsequently received readiness support from GCF and GIZ for establishing a dedicat$G 12$ for establishing a dedicat- edfunctional and digital NDA |
| - Organizing national consultative stakeholder workshops to short-list 14 national institutions as potential of being $\mathrm{NIE}(\mathrm{s})$ while meeting basic and specialized standards set by GCF | - Forming an Advisory Committee including representatives from all corners: government, public sector, civil society, and experts | - Nominating LGED to receive GCF's readiness support for accreditation gap assessment and fuffiling the identified gaps |
| - Nominating finally six public sector entities (IDCOL, PKSF, LGED, Department of Environment, | Sending two project proposals to GCF for funding and getting one of the projects, titled "Climate Resilient Infrastructure Main- | Sending a proposal to receive GCF's readiness support for pre paring National Adaptation Plan (NAP) of Bangladesh |
| - | streaning (CRIM) 'approved by | Stating todevelop C |
| Trust, and Bangladesh Bank) to apply for GCF's accreditation | GCF Board. Notable that it was one of the first seven projects that GCF Board approved globally GCF | Program (CP) that would present an overview of a country' |
| didate (IICOL and PRSF) |  | national context, policy frame. |
| accredited as NIEs. When IDCOL |  | lans, and sum |
| , |  | ald alsoinclucea |
|  | iesof coastal communities. |  |
| taccreditation from a global | especially women, to cope with | untry would like to |

Selecting an NDA
The government of the recipient country has the full authority to select any national organization as
its NDA. However, GCF recommends the NDA to be placed within a ministry or an authority conversant with the country's national budget, economic policies, and their interrelation with climate
change-related priorities and development plans. The selected institution should ideally have a mandate that enables it to work on and influence an
appropriate combination of economic policy and development planning, lang w whth climate change,
energy sustainabilty and environmental reso energy, sustainability, and environmental resource management prioritites, strategies, and plans.
The ability to convene representative stakeholders across these priority areas is a critical function of
an NDA. Taking all these points into considerations, in November 2014, GoB made the conscious an NDA. Taking all these points into considerations, in November 2014, GoB made the conscious
decision of nominating Economic Relations Division (ERD) to be the NDA of Bangladesh to 6 CF
As one of the Divisions of the Ministry of Finance of GoB, ERD is responsible to mobilize extern resources or ODA for socio-economic development of the country ERD assesses the needs of
eexterana assistance, devises strategy for negotiations and mobilizing foriein assistance. formalize
and enables aid mobilization through signing of loans and grants agreements, determines and executes external economic policy.
Taking the involvement
executes external economic policy.
Taking the involvements and requirements into consideration, ERD and the Ministry of Environment
and Forests (MOFF) were inherently considered the most appropriate two organizations to be the NDA
of Bangladesh to GCF. However, as the single NDA, selection of ERD was reasonably agreeable taking the mandate and rules
of business of ERD into account. At the same time, MoEF would be invovved in climate change
 Quite a number of countries - including China, Brazil, Nepal - - have selected their $M$
Finance as their NDAs to $G C$.
ERD should do the following in achieving those:


Barriers and challenges for NDA Bangladesh
Although ERD has made a reasonably good start, there are couples of challenges, like making the
country's system GCF compliant, and enhancing institutional capacity and engagements that ERD as
NDA needs to overcome. NDA needs to overcome.
Capacities like knowledge on national strategies, plans, and priorities; familiarity with CC activities
and country's needs; ability to monitor and evaluate project proposals against GCF and country Capacitites like knowledge on national strategies, plans, and prioritiess: familiarity with CC activities
and country's needs; ability to to mito tand evaluate project proposals against GCF and country
citereiai; veroviewieng capacity of international climate finance flows in the country and all the sources
of international climate finance; ability to contribute and drive national strategies and plans; ability to
 decisions, and ability to converting NDA into a service centre or helping body are essential in
overcoming the challenges.
ERD as the NDA also needs to develop an accessible and open governance mechanism, and a Overcoming the challenges.
ERD as the NDA also needs to develop an accessible and open governance mechanism, and
stop service center for issuing No Objection Letter (NO), in a timely and ransparent manne
ERD at its NDA secretaria has an acute human resource shortage. As NDA secretariat

 Way forward

Bangladesh fights with climate change for its own existence and it is a continuous fight that demands
huge resource mobilization huge esesource mobilitation.
The largest fund ever built
The largest fund ever built in the history of mankind, the Green Climate Fund, offers a great solution
to Bangladesh in meeting this demand. ERD, as the NDA of Bangladesh, needs to steer the country's
journey to GCF with journey to $6 C$ w with proper planning, effective strategies and policies, good systems, strong
institutions, stakeholders' coordinated efforts, and hard determination.

## An analysis of the BCCSAP projects implemented in Bangladesh

Remeen Firoz Last updated at 11:14 pm February 16th, 2018 Published at 11:12 pm February 16th, 2018


The Bangladesh Climate Change Strategy and Action Plan (BCCSAP) 2009 demonstrates the country's commitment and understanding of climate change. It is a key document that reflects national priorities in terms of adaptation and mitigation
In 2010, the Bangladesh Climate Change Trust (BCCT) Act was formulated and consequently the governme of set up the actions of the document
This paper analyzes the thematic distribution of projects implemented by BCCTF in Bangladesh. information for the study was gathered through semi-structured interviews and expert consultations,

## Analysis of projects

The government of Bangladesh used its own resources to create a fund that was channeled through BCCT, with the aim of reducing vulnerabilities and combating climate change. The following table summarizes the government's budget allocation from 2009-10 to 2016-17.From an analysis of the over 400 projects implemented, it has been observed that the highest number of projects allocated were in T3: Infrastructure development, followed by Food security, social protection, and health (T1), Mitigation and low carbon development (T5), comprehensive disaster management (T2), capacity building and institutional strengthening (T6) and research and knowledge management (T4) (see figure below).

SERIAL
NUMBER

ALLOCATED AMOUNT (TK) (in crores) 700.00 700.00 700.00 400.00 200.00 200.00 100.00 100.00

Another study of projects implemented from January 2010 to February 2014 showed that over 70\% has been allocated to the T3 thematic area of the BCCSAP, followed by mitigation and low carbon development $(13 \%)$ and food security, social protection and health ( $10 \%$ ).
A review of 82 projects (till June 2012) revealed that the highest amount of money (Tk434 crore) ie $44 \%$ of the total allocation, was allotted to infrastructure related projects such as repair and maintenance of embankments whereas food security, social protection, and health received only
$16.84 \%$ for implementing 17 projects. $16.84 \%$ for implementing 17 projects
The most vulnerable sectors such as agriculture, livelihoods, and health have received the least allocation, compared to infrastructures. Contribution of the funds towards the theme research and
knowledge management (T4) and capacity building and institutional strengthening (T6) were found to knowledge
be minimal.
This will hinder systemic monitoring of climate change impacts over key sectors like agriculture, This will hinder systemic monitoring of climate change impacts over key sectors
hydro-meteorology, and livelihood, as they are necessary for adaptation planning.
hydro-meteorology, and livelinood, as they are necessary for adaptation planning.
The analysis of projects indicated that although project allocation increased over the years from The analysis of projects indicated that although project allocation increased over the years from
$2009-10$ to 2015-2016, budget allocation overall had decreased (see following graph). During the years 2009-10, a total of 32 projects were implemented, out of which $31 \%$ was allocated to the Ministry of Environment and Forests.
The Ministry of Water Resources and Ministry of Agriculture received $16 \%$ and $13.5 \%$ of the total funding. The Ministry of Power, Energy, and Mineral Resources received only 3\% and Ministry of Local Government, Rural Development, and Cooperatives got just $6 \%$ of the total funds.
From 2010 to 2016, the distribution has changed drastically, with the Ministry of Local Government, Rural Development and Cooperatives receiving $63 \%$ of the total funding and Ministry of Agriculture's share plummeting to merely $4 \%$ of the budget.
The Ministry of Disaster Management and Relief gets $1 \%$ of the CCTF funds for project
implementation and the Ministry of Environment and Forests has a share of $15 \%$ which is almost half the funding this key ministry used to receive when the fund was first introduced.
According to several respondents, there was political influence and specialized funds were used for usual development interventions like construction of embankments. There was almost no innovation potential, as most of the money was spent on traditional infrastructures.
A counter argument given was that because water is a major cross-cutting issue, most projects focused on that sector. Another issue raised by informants was that there was almost no discussion between the ministries when projects were planned
Except large projects that undergo EIA, most small projects had no climate screening and were unsustainable. One of the strong criticisms of the CCTF projects was also the fact that they did not follow the usual dity

## Conclusion

CCTF has been acclaimed for their investments in strengthening LGIs in Bangladesh (municipalities) T1 is another theme where they invested a significant amount though initiating projects like floating gardens in water-logged areas, supplying pure drinking water, enhancing sanitation facilities in flood prone areas, innovation and introduction of stress tolerant crops in coastal areas.
CCTF prioritized projects with "co-benefits" like the ICS that promotes health, reduces air pollution, and also empowers women. Innovative projects include community-based projects that used "revolving funds" for solar electrification.
Projects such as "Community Based Adaptation in the Ecologically Critical Areas Through
Biodiversity Conservation and Social Protection" and "Revegetation of Madhupur Forest through Rehabilitation of Forest Dependent Local and Ethnic Communities" have been internationally acclaimed for their innovation potential, sustainability, and catalytic impacts, beyond the project period.
In future, we need to diversify our ideas and be more creative about mixing themes and programs. The government can partner with institutions like PKSF and set up a strong monitoring mechanism. Projects need to follow the standard development process practiced in Bangladesh and modality of the projects should be programmatic for lasting impacts. Furthermore, technical capacity of the planners and policy-makers need to be enhanced for selecting and implementing projects wire befitting and ben in Bangladesh.


The Paris Agreement on Climate Change and the UN SDGs reinforce the commitment made by developed countries to ensure the needs of developing countries to mitigate climate risks. Towards achieving SDG13 on climate action, especially in climate finance, Goal 16 is fundamental for effective, accountable, and transparent institutions, pertaining to climate finance at all levels. Particularly, SDG target 13 a emphasizes implementing the commitment undertaken by developed country parties to mobilize funds to address the needs of developing countries in the context of meaningful mitigation actions and transparency on implementation, especially from the Green Climate Fund.
Under the Copenhagen Accord, developed countries have pledged "new" and "additional" $\$ 100$ billion nnually by 2025 , to cope with adverse effects of climate change, especially in developing countries The volume of climate finance is likely to increase for the use of developing countries mplementation of adaptation and mitigation actions to fight climate change. The vulnerable and affected countries deserve their just and equitable share of the climate finance. Also, the UN SDGs and the Sendai Framework on disaster risk reduction embed the Paris Agreement to implement the commitment undertaken by developed countries as soon as possible. et developed countries hardly mention finance in their plans, and unmet financial expectations limit climate action in developing countries and undermine NDCs -- the key instrument to implement the
Paris Agreement. aris Agreement.
onsequently, there is increasing concern over the absence of concrete and time-bound commitments from the developed nations and scanty flow of grant-based public funds. While impacts, altogether only $\$ 18$ billion will be made available from public sources of developed countries by 2020 .
Though attempts have been made to fill the gap created by the US withdrawing from the Paris deal, as per last report of UNFCCC, major carbon emitters such as China, Brazill France, and Germany have
failed to mobilize resources within the agreed timeline for payments. failed to mobilize resources within the agreed timeline for payments.

Ranking of Developed Countries on Reporting to the
UNFCCC for bilateral public climate finance


Countries are expected to contribute according to a UN formula, based on relative wealth and development status, and the US should provide $21 \%$ of the core budget as CF. Within the backdrop, the executive secretary of UNFCCC has emphasized: "It is essential that the response of the
international community also accelerates and is scaled up, so that countries can green their international community also accelerates and is scaled up, so that countries
economies and build resilience to the inevitable impacts of climate change."
economies and build resilience to the inevitable impacts of climate change."
The emission/pollution tax, eg aviation tax, should be imposed by developing countries to mobilize The emission/pollution tax, eg aviation tax, should be imposed by developing countries to mobilize
the grant-based climate finance for their sustainable development. Unfortunately, this has not yet the grant-based climate finance for their sustainable development. Unfortunately, this has not yet
been practiced properly, and in the absence of such tools, developed countries are dumping their coals into developing countries, ultimately damaging their ecology and environment, without taking emission liabilities.
Article 13 of the Paris Agreement has included a Transparency Framework emphasized to promote ransparency, accuracy, completeness, consistency, and comparability of both demand and supply sides. However, the Adaptation Finance Transparency Gap Report 2016 by Adaptationwatch has identified that "Overall findings suggest that countries are not being adequately transparent in their reporting of climate finance, and at the very least are failing to meet UNFCCC guidelines in their eporting process."
ce of ansidering the "polluter's pay principle," the earlier agreed "new" and "additional" to ODA has gradually been disappearing from the climate
The powerful multilateral development banks, some UN agencies, and experts are promoting loans for climate adaptation in vulnerable countries, in the name of private sector financing. That would ultimately deprive the legitimate rights of the vulnerable people and will lead towards a climate-debt burden.
It is also important to note that developing countries are already using their revenue for climate change adaptation, and individual donation, CSR, zakaat etc could play vital roles to protect recurring oss and damages
on the other hand, countries that are adversely affected by global climate change also happen to be widely affected by governance deficit and corruption. The Global Climate Risk Index 2018 identified
 climate change respectively.
However, according to Transparency International's Corruption Perception Index 2016, Honduras anked 123; Haiti 159; Myanmar 136; Nicaragua 145; Philippines 101; Bangladesh 145; Pakistan 116; Vietnam 113; Thailand 101, and Dominican Republic ranked 120. The Environmental Performance Index 2018 has revealed that "Good governance emerges as the critical factor required for balancing economic growth and prosperity -- and ecosystem vitality -- which comes under strain from industrialization and urbanization."
Several vulnerable countries including Bangladesh are slow in meeting stringent fiduciary, environmental, and other standards for the direct access from the GCF. That's why, in case of climate funds, the vulnerable countries should utilize scientific evidence of climate vulnerability, adaptation plans, projections of environmental, ecological and other impacts, and review innovative solutions and practices, prioritizing community-led adaptation.
To ensure the proper delivery of climate funds, strictly following the top-down approach is required for effective coordination among policy-makers and implementers. Subsequently, the level of people's
awareness is still not up to the mark, neither is the capacity of project implementers. Information awareness is still not up to the mark, neither is the capacity of project implementers. Information regarding delivering climate finance should be well-accessible, and government and other agencies by strengthening the project monitoring system and engaging communities at all levels of project implementation.
The Transparency Framework under the Paris agreement should follow the "whole-of-governance" approach in climate finance as well as finance for loss and damages. There is no one-size-fits-all approach in meeting SDGs, as industrialized, emerging, and developing, or least developed countries are facing different challenges and opportunities.
(imate finance could be a vehicle to meet SDG targets, but overall greening of the economy will epens atal pressures, intensity of human capital investment, employment aeneration designed tax/transfer redistribution policies.

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